

PRESIDENTIAL ADDRESS TO THE INDIAN NATIONAL CONGRESS

By JAWAHARLAL NEHRU

(In the May issue of last year the LABOUR MONTHLY published a full text of the most important sections of the Presidential address of Jawaharlal Nehru to the Lucknow Session of the Indian National Congress. In view of the situation to-day in India and of the great importance of the developments connected with the present elections under the new Constitution, now following immediately after the fiftieth Session of the Indian National Congress held at Faizpur in December last, the LABOUR MONTHLY is here publishing in full some of the most important sections of Pundit Jawaharlal Nehru's Presidential address delivered on December 26th, 1936, at this Session.)

BEFORE we consider the problems that face us, we must give thought to our comrades—those who have left us during these past few months and those who languish year after year, often with no end in prospect, in prison and detention camp. . . . To our comrades in prison or in detention we send greeting. Their travail continues and it grows, and only recently we have heard with horror of the suicide of three detenees who found life intolerable for them in the fair province of Bengal whose young men and women in such large numbers live in internment without end. We have an analogy elsewhere, in Nazi Germany, where concentration camps flourish and suicides are not uncommon. . . .

We are all engrossed in India at present in the provincial elections that will take place soon. The Congress has put up over a thousand candidates and this business of election ties us up in many ways, and yet I would ask you as I did at Lucknow to take heed of the terrible and fascinating drama of the world. Our destinies are linked up with it, and our fate, like the fate of every country, will depend on the outcome of the conflicts of rival forces and ideas that are taking place everywhere. Again I would remind you that our problem of national freedom is but

a part of this great world problem, and to understand ourselves we must understand others also. . . .

How has fascism grown so rapidly, so that now it threatens to dominate Europe and the world? To understand this, one must seek a clue in British foreign policy. This policy, in spite of its outward variations and frequent hesitations, has been one of consistent support of Nazi Germany. The Anglo-German Naval Treaty threw France into the arms of Italy and led to the rape of Abyssinia. Behind all the talk of sanctions against Italy later on, there was the refusal by the British Government to impose any effective sanction. Even when the United States of America offered to co-operate in imposing the oil sanction, Britain refused, and was content to see the bombing of Ethiopians and the breaking up of the League of Nations system of collective security. True, the British Government always talked in terms of the League and in defence of collective security, but its actions belied its words and were meant to leave the field open to fascist aggression. Nazi Germany took step after step to humiliate the League and upset the European order, and ever the British "National" Government followed meekly in its trail and gave it its whispered blessing. . . .

In the world to-day these two great forces strive for mastery—those who labour for democratic and social freedom and those who wish to crush this freedom under imperialism and fascism. In this struggle Britain, though certainly not the mass of the British people, inevitably joins the ranks of reaction. And the struggle to-day is fiercest and clearest in Spain, and on the outcome of that depends war or peace in the world in the near future, fascist domination or the scorching of fascism and imperialism. That struggle has many lessons for us, and perhaps the most important of these is the failure of the democratic process in resolving basic conflicts and introducing vital changes to bring social and economic conditions in line with world conditions. That failure is not caused by those who desire or work for these changes. They accept the democratic method, but when this method threatens to affect great vested interests and privileged classes, these classes refuse to accept the democratic process and rebel against it. For them democracy means their own domination and the protection of their special interests. When it fails to do this, they have no further use for it and try to break it up. And in their attempt to break it, they do not scruple to use any and every method, to ally themselves with foreign and anti-national forces. Calling themselves nationalists and patriots, they employ mercenary armies of foreigners to kill their own kith and kin and enslave their own people. . . .

During the past eight months I have wandered a great deal in this vast land of ours and I have seen again the throbbing agony of India's masses, the call of their eyes for relief from the terrible burdens they

carry. That is our problem ; all others are secondary and merely lead up to it. To solve that problem we shall have to end the imperialistic control and exploitation of India. But what is this imperialism of to-day? It is not merely the physical possession of one country by another ; its roots lie deeper. Modern imperialism is an outgrowth of capitalism and cannot be separated from it.

It is because of this that we cannot understand our problems without understanding the implications of imperialism and socialism. The disease is deep-seated and requires a radical and revolutionary remedy and that remedy is the socialistic structure of society. We do not fight for socialism in India to-day, for we have to go far before we can act in terms of socialism, but socialism comes in here and now to help us understand our problem and point out the path to its solution, and to tell us the real content of the Swaraj to come. With no proper understanding of the problem, our actions are likely to be erratic and purposeless and ineffective.

The Congress stands to-day for full democracy in India and fights for a democratic State, not for socialism. It is anti-imperialist and strives for great changes in our political and economic structure. I hope that the logic of events will lead it to socialism for that seems to me the only remedy for India's ills. But the urgent and vital problem for us to-day is political independence and the establishment of a democratic State. And because of this, the Congress must line up with all the progressive forces of the world and must stand for world peace. . . . For us, and we think for the world, the problem of peace cannot be separated from imperialism, and in order to remove the root cause of war, imperialism must go. We believe in the sanctity of treaties but we cannot consider ourselves bound by treaties in the making of which the people of India had no part, unless we accept them in due course. The problem of maintaining peace cannot be isolated by us, in our present condition, from war resistance. The Congress has already declared that we can be no parties to an imperialist war, and we will not allow the exploitation of India's man power and resources for such a war. Any such attempt will be resisted by us.

The League of Nations has fallen very low and there are few who take it seriously as an instrument for the preservation of peace. India has no enthusiasm for it whatever and the Indian membership of the League is a farce, for the selection of delegates is made by the British Government. We must work for a real League of Nations, democratically constructed, which would in effect be a League of Peoples. If even the present League, ineffective and powerless as it is, can be used in favour of peace we shall welcome it.

With this international background in view, let us consider our national problems. The Government of India Act of 1935, the new Constitution, stares at us offensively, this new charter of bondage which has been imposed upon us despite our utter rejection of it, and we are preparing to fight elections under it. Why we have entered into this election contest and how we propose to follow it up has been fully stated in the Election Manifesto of the All-India Congress Committee, and I commend this manifesto for your adoption. We go to the legislatures not to cooperate with the apparatus of British imperialism, but to combat the Act and seek to end it, and to resist in every way British imperialism in its attempt to strengthen its hold on India and its exploitation of the Indian people. That is the basic policy of the Congress and no Congressman, no candidate for election, must forget this. Whatever we do must be within the four corners of this policy. We are not going to the legislatures to pursue the path of constitutionalism or a barren reformism.

There is a certain tendency to compromise over these elections, to seek a majority at any cost. This is a dangerous drift and must be stopped. The elections must be used to rally the masses to the Congress standard, to carry the message of the Congress to the millions of voters and non-voters alike, to press forward the mass struggle. The biggest majority in a legislature will be of little use to us if we have not got this mass movement behind us, and a majority built on compromises with reactionary groups or individuals will defeat the very purpose of the Congress.

With the effort to fight the Act, and as a corollary to it, we have to stress our positive demand for a Constituent Assembly elected under adult suffrage. That is the very corner-stone of Congress policy to-day and our election campaign must be based on it. This Assembly must not be conceived as something emanating from the British Government or as a compromise with British imperialism. If it is to have any reality, it must have the will of the people behind it and the organised strength of the masses to support it, and the power to draw up the constitution of a free India. We have to create that mass support for it through these elections and later through our other activities.

The Working Committee has recommended to this Congress that a convention of all Congress members of all the legislatures, and such other persons as the Committee might wish to add to them, should meet soon after the election to put forward the demand for the Constituent Assembly, and determine how to oppose, by all feasible methods, the introduction of the Federal structure of the Act. Such a Convention, which must include the members of the All-India Congress Committee, should help us greatly in focussing our struggle and giving it proper direction in the legislatures and outside. It will prevent the Congress members of the legislatures from developing provincialism and getting entangled in

minor provincial matters. It will give them the right perspective and a sense of all India discipline, and it should help greatly in developing mass activities on a large scale. The idea is full of big possibility and I trust that the Congress will approve of it.

Next to this demand for the Constituent Assembly, our most important task will be to oppose the Federal structure of the Act. Utterly bad as the Act is, there is nothing so bad in it as this Federation and so we must exert ourselves to the utmost to break this, and thus end the Act as a whole. To live not only under British imperialist exploitation but also under Indian feudal control, is something that we are not going to tolerate whatever the consequences. It is an interesting and instructive result of the long period of British rule in India that when, as we are told, it is trying to fade off, it should gather to itself all the reactionary and obscurantist groups in India, and endeavour to hand partial control to the feudal elements.

The development of this federal scheme is worthy of consideration. We are not against the conception of a federation. It is likely that a free India may be a federal India, though in any event there must be a great deal of unitary control. But the present federation that is being thrust upon us is a federation in bondage and under the control, politically and socially, of the most backward elements in the country. . . .

Backward Russia, with one mighty jump, has established a Soviet Socialist State and an economic order which has resulted in tremendous progress in all directions. The world has gone on changing and hovers on the brink of yet another vast change. But not so the Indian States ; they remain static in this ever-changing panorama, staring at us with the eyes of the early nineteenth century. The old treaties are sacrosanct, treaties made not with the people or their representatives but with their autocratic rulers.

This is a state of affairs which no nation, no people can tolerate. We cannot recognise these old settlements of more than a hundred years ago as permanent and unchanging. The Indian States will have to fit into the scheme of a free India and their peoples must have, as the Congress has declared, the same personal, civil and democratic liberties as those of the rest of India. . . .

Having preserved themselves as autocratic units, which are wholly outside the control of the rest of India, the rulers of these States have gained power over other parts of India. To-day we find them talking as if they were independent and laying down conditions for their adherence to the Federation. There is talk even of the abolition of the viceregal paramountcy, so that these States may remain alone in the whole world, naked and unchecked autocracies, which cannot be tampered with by any constitutional means. A sinister development

is the building up of the armies of some of the bigger States on an efficient basis. . . .

Our policy is to put an end to the Constitution Act. We are told by people who can think only in terms of action taken in the legislatures, that it is not possible to wreck it, and there are ample provisions and safeguards to enable the Government to carry on despite a hostile majority. We are well aware of these safeguards ; they are one of the principal reasons why we reject the Act. We know also that there are second chambers to obstruct us. We can create constitutional crises inside the legislatures, we can have deadlocks, we can obstruct the imperialist machine, but always there is a way out. The Constitution cannot be wrecked by action inside the legislatures only. For that, mass action outside is necessary, and that is why we must always remember that the essence of our freedom struggle lies in mass organisation and mass action.

The policy of the Congress in regard to the legislatures is perfectly clear ; only in one matter it still remains undecided—the question of acceptance or not, of office. Probably the decision of this question will be postponed till after the elections. At Lucknow I ventured to tell you that, in my opinion, acceptance of office was a negation of our policy of rejection of the Act ; it was further a reversal of the policy we had adopted in 1920 and followed since then. Since Lucknow, the Congress has further clarified its position in the Election Manifesto and declared that we are not going to the legislatures to co-operate in any way with the Act but to combat it. That limits the field of our decision in regard to offices, and those who incline to acceptance of them must demonstrate that this is the way to non-co-operate with the Act, and to end it.

It seems to me that the only logical consequence of the Congress policy, as defined in our resolutions and in the Election Manifesto, is to have nothing to do with office and ministry. Any deviation from this would mean a reversal of that policy. It would inevitably mean a kind of partnership with British imperialism in the exploitation of the Indian people, an acquiescence, even though under protest and subject to reservations, in the basic ideas underlying the Act, an association to some extent with British imperialism in the hateful task of the repression of our advanced elements. Office accepted on any other basis is hardly possible, and if it is possible, it will lead almost immediately to deadlock and conflict. That deadlock and impasse does not frighten us ; we welcome it. But then we must think in terms of deadlocks and not in terms of carrying on with the office.

There seems to be a fear that if we do not accept office, others will do so, and they will put obstacles in the way of our freedom movement. But if we are in a majority, we can prevent others from misbehaving ;

we can even prevent the formation of any ministry. If our majority is a doubtful one, then office for us depends on compromises with non-Congress elements, a policy full of danger for our cause, and one which would inevitably lead to our acting in direct opposition to the Congress mandate of rejection of the Act. Whether we are in a majority or in a minority, the real thing will always be the organised mass backing behind us. A majority without that backing can do little in the legislatures, even a militant minority with conscious and organised mass support can make the functioning of the Act very difficult.

We have put the Constituent Assembly in the forefront of our programme, as well as the fight against the federal structure. With what force can we press these two vital points and build up a mass agitation around them if we wobble over the question of office and get entangled in its web?

We have seen the gradual transformation of the Congress from a small upper class body, to one representing the great body of the lower middle classes, and later the masses of this country. As this drift to the masses continued the political rôle of the organisation changed and is changing, for this political rôle is largely determined by the economic roots of the organisation.

We are already and inevitably committed to this mass basis, for without it there is no power or strength in us. We have now to bring that into line with the organisation, so as to give our primary members greater powers of initiative and control, and opportunities for day-to-day activities. We have, in other words, to democratise the Congress still further.

Another aspect of this problem that has been debated during the past year has been the desirability of affiliating other organisations, of peasants, workers and others, which also aim at the freedom of the Indian people, and thus to make the Congress the widest possible joint front of all the anti-imperialist forces in the country. As it is, the Congress has an extensive direct membership among these groups; probably 75 per cent. of its members come from the peasantry. But, it is argued, that functional representation will give far greater reality to the peasants and workers in the Congress. This proposal has been resisted because of a fear that the Congress might be swamped by new elements, sometimes even politically backward elements. As a matter of fact, although this question is an important one for us, any decision of it will make little difference at present; its chief significance will be as a gesture of goodwill. For there are few well organised workers' or peasants' unions in the country which are likely to profit by Congress affiliation. There is not the least possibility of any swamping, and, in any event, this can easily be avoided. I think that now or later some kind of functional representation in the Congress is inevitable and desirable. It is easy for

the Congress to lay down conditions for such affiliation, so as to prevent bogus and mushroom growths or undesirable organisations from profiting by it. A limit might also be placed on the number of representatives that such affiliated organisations can send. Some such recommendation, I believe, has been made by the United Provinces Provincial Congress Committee.

The real object before us is to build up a powerful joint front of all the anti-imperialist forces in the country. The Congress has indeed been in the past and is to-day, such a united popular front, and inevitably the Congress must be the basis and pivot of united action. The active participation of the organised workers and peasants in such a front would add to its strength and must be welcomed. Co-operation between them and the Congress organisation has been growing and has been a marked feature of the past year. This tendency must be encouraged. The most urgent and vital need of India to-day is this united national front of all forces and elements that are ranged against imperialism. Within the Congress itself most of these forces are represented, and in spite of their diversity and difference in outlook, they have co-operated and worked together for the common good. That is a healthy sign both of the vitality of our great movement and the unity that binds it together. The basis of it is anti-imperialism and independence. Its immediate demand is for a Constituent Assembly leading to a democratic State where political power has been transferred to the mass of the people. An inevitable consequence of this is the withdrawal of the alien army of occupation.

These are the objectives before us, but we cannot ignore the present-day realities and the day-to-day problems of our people. These ever-present realities are the poverty and unemployment of our millions, appalling poverty and an unemployment which has even the middle classes in its grip and grows like a creeping paralysis. The world is full of painful contrasts to-day, but surely nowhere else are these contrasts so astounding as in India. Imperial Delhi stands, visible symbol of British power, with all its pomp and circumstance and vulgar ostentation and wasteful extravagance ; and within a few miles of it are the mud huts of India's starving peasantry, out of whose meagre earnings these great palaces have been built, huge salaries and allowances paid. The ruler of a State flaunts his palaces and his luxury before his wretched and miserable subjects, and talks of his treaties and his inherent right to autocracy. And the new Act and Constitution have come to us to preserve and perpetuate these contrasts, to make India safe for autocracy and imperialist exploitation.

As I write, a great railway strike is in progress. For long the world of railway workers has been in ferment because of retrenchment and reduction in wages and against them is the whole power of the State. Some

time ago there was a heroic strike in the Ambernath Match Factory near Bombay, owned by a great foreign trust. But behind that trust and supporting it, we saw the apparatus of Government functioning in the most extraordinary way. The workers in our country have yet to gain elementary rights ; they have yet to have an eight-hour day and unemployment insurance and a guaranteed living wage.

But a vaster and more pressing problem is that of the peasantry, for India is essentially a land of the peasants. In recognition of this fact, and to bring the Congress nearer to the peasant masses, we are meeting here to-day at the village of Faizpur and not, as of old, in some great city. The Lucknow Congress laid stress on this land problem and called on the Provincial Committees to frame agrarian programmes. This work is still incomplete for the vastness and intricacy of it has demanded full investigation. But the urgency of the problem calls for immediate solution. Demands for radical reforms in the rent and revenue and the abolition of feudal levies have been made from most of the provinces. The crushing burden of debt on the agricultural classes has led to a widespread cry for a moratorium and a substantial liquidation of debt. In the Punjab *Karsa* (Debt) Committees have grown up to protect the peasantry. All these and many other demands are insistently made and vast gatherings of peasants testify to their inability to carry their present burdens. Yet it is highly doubtful if this problem can be solved piecemeal and without changing completely the land system. That land system cannot endure and an obvious step is to remove the intermediaries between the cultivator and the State. Co-operative or collective farming must follow.

The reform of the land system is tied up with the development of industry, both large-scale and cottage, in order to give work to our scores of millions of unemployed and raise the pitiful standards of our people. That again is connected with so many other things—education, housing, roads and transport, sanitation, medical relief, social services, etc. Industry cannot expand properly because of the economic and financial policy of the Government which, in the name of Imperial Preference, encourages British manufacturers in India and works for the profit of Big Finance in the City of London. The currency ratio continues in spite of persistent Indian protests ; gold has been pouring out of India continuously now for five years at a prodigious rate, though all India vehemently opposes this outflow. And the new Act tells us that we may do nothing which the Viceroy or the Governor might consider as an unfair discrimination against British trade or commercial interests. The old order may yield place to the new but British interests are safe and secure. . . .

Only a great planned system for the whole land and dealing with all these various national activities, co-ordinating them, making each serve the larger whole and the interests of the mass of our people, only such

a planned system with vision and courage to back it, can find a solution. But planned systems do not flourish under the shadow of monopolies and vested interests and imperialist exploitation. They require the air and soil of political and social freedom.

These are distant goals for us to-day, though the rapid march of events may bring us face to face with them sooner than we imagine. The immediate goal—independence—is nearer and more definite, and that is why perhaps we escape, to a large extent, that tragic disillusion and hopelessness which affects so many in Europe.

We are apparently weak, not really so. We grow in strength, the Empire of Britain fades away. Because we are politically and economically crushed, our civil liberties taken away, hundreds of our organisations made illegal, thousands of our young men and women always kept in prison or in detention camp, our movements continually watched by hordes of secret servicemen and informers, our spoken word taken down, lest it offend the law of sedition, because of all this and more we are not weaker but stronger, for all this intense repression is the measure of our growing national strength. War and revolution dominate the world and nations arm desperately. If war comes or other great crisis, India's attitude will make a difference. We hold the keys of success in our hands if we but turn them rightly. And it is the increasing realisation of this that has swept away the defeatist mentality of our people.

Meanwhile, the general election claims our attention and absorbs our energy. Here, too, we find official interference, in spite of denial, and significant attempts to prevent secrecy of voting in the case of illiterate voters. The United Provinces have been singled out for this purpose and the system of coloured boxes, which will be used everywhere else, has been ruled out for the U.P. But we shall win in these elections in spite of all the odds—State pressure, vested interest, money.

That will be but a little step in a long journey, and we shall march on, with danger and distress as companions. We have long had these for our fellow travellers and we have grown used to them. And when we have learned how to dominate them, we shall also know how to dominate success.

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SELECTED LETTERS

By V. I. LENIN

[This is a continuation of the series, which was commenced in last month's issue, of a selection of Lenin's letters. They have been chosen from Volume XXIX. of the 3rd Russian Edition (1934) of the Collected Works. They consist of various letters written in the period 1911-1922. Practically all of them have been published before in various papers in the Soviet Union since the Revolution, but it will be seen that in almost every case they have been printed in this Volume from the original manuscript or from the copy found in the Tsarist Police Archives. The letters in this instalment continue dealing with questions of the press and the Duma elections and Lenin's attitude to them. They have been specially translated and annotated for the LABOUR MONTHLY.]

No. 39.

To the Editorial Board of *Pravda* in Petersburg
(Between 26 and 29 November, 1912. Cracow).

Dear Colleague,

We are extremely sorry to notice two omissions in Sunday's *Pravda*: first, there is no article on the Basel Congress¹; and secondly, the message of greeting from Badayev and others to the Congress is not printed. As to the first, we are also to blame, because we did not send an article. We were completely occupied with very important matters. To have written such an article would not have been at all difficult, and the editorial board knew that the Congress opens on Sunday. The second omission is entirely Badayev's fault. It is quite unpardonable that he takes no trouble about his paper, and that he gives his signature to things without bringing them immediately to the paper. A workers' paper in Petersburg without the collaboration of the workers' deputy of Petersburg (who is in addition a supporter of *Pravda*) is quite ridiculous. It is absolutely necessary that as much attention as possible should be given to this important omission both by the editorial board and by Baturin (to whom incidentally I ask you to hand over this letter and from whom it would be very pleasant to have a few lines), and by the deputy.

You asked for Gorky's address. Here it is: Signor Massimo Gorki, Villa Spinola, Capri, Naples (Napoli), Italy.